INDEPENDENT AUDITOR'S REPORT BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2010

TABLE OF CONTENTS JUNE 30, 2010

| | | <u>PAGE</u> |
|---|----------|-------------|
| <u>OFFICIALS</u> | | 1 |
| INDEPENDENT AUDITOR'S REPORT | | 2-3 |
| MANAGEMENT'S DISCUSSION AND ANALYSIS | | 4-8 |
| BASIC FINANCIAL STATEMENTS: | EXHIBIT | |
| GOVERNMENT-WIDE FINANCIAL STATEMENT: STATEMENT OF ACTIVITIES AND NET ASSETS CASH BASIS GOVERNMENTAL FUND FINANCIAL STATEMENT: STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND | Α | 9-10 |
| CHANGES IN CASH BALANCES PROPRIETARY FUND FINANCIAL STATEMENT: | В | 11 |
| STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NOTES TO FINANCIAL STATEMENTS | С | 12 13-17 |
| REQUIRED SUPPLEMENTARY INFORMATION: | | |
| BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES BUDGET AND ACTUAL (CASH BASIS) - | | |
| ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - | | 18-19 |
| BUDGETARY REPORTING | | 20 |
| OTHER SUPPLEMENTARY INFORMATION: | SCHEDULE | |
| SCHEDULE OF INDEBTEDNESS BOND MATURITIES SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS | 1 2 | 21-22 23 |
| BY FUNCTION - ALL GOVERNMENTAL FUNDS | 3 | 24 |
| INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED | | |
| IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS | | 25-26 |
| SCHEDULE OF FINDINGS | | 27 |

<u>OFFICIALS</u>

| Kendall Strausser | Mayor | December, 2011 |
|-------------------|----------------|----------------|
| Robert Taylor | Council Member | December, 2011 |
| Josh Thornbrugh | Council Member | December, 2011 |
| Jared Curry | Council Member | December, 2013 |
| Max Marlin | Council Member | December, 2013 |
| James Howrey | Council Member | December, 2013 |
| David Dixon | Attorney | Appointed |
| Carmen Baxter | Clerk | Appointed |



Kenneth E. Crosser, CPA April D. Hammack, CPA Michael J. Podliska, CPA

David W. Goodman, CPA (Former Principal) Robert E. Wells, CPA (Retired)

C. Kenneth Anderson, CPA (1952-1977) Joseph C. Larkin, CPA (1960-1990)

INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, and each major fund of the City of Fremont, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Fremont, Iowa's management. Our responsibility is to express opinions on these financial statements based on our audit.

Except as discussed in the following paragraph, we conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles. Also, as permitted by the Code of lowa, the accounting records of the City have not been audited for all the prior years. Accordingly, we were unable to satisfy ourselves as to the distribution by fund of the total fund balance at July 1, 2009.

In our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had we been able to verify the distribution by fund of the total fund balance at July 1, 2009, as discussed in the preceding paragraph, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, and each major fund of the City of Fremont, lowa as of June 30, 2010, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated March 22, 2011 on our consideration of the City of Fremont, Iowa's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 8 and 18 through 20 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Fremont, Iowa's basic financial statements. Other supplementary information included in Schedules 1 through 3 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

ANDERSON, LARKIN & CO. P.C.

anderson, farking Co. P.C.

Ottumwa, Iowa March 22, 2011

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Fremont, Iowa, provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2010. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2010 FINANCIAL HIGHLIGHTS

- Receipts of the City's governmental activities increased 5.44%, or \$14,070, from fiscal 2009 to fiscal 2010. Operating grants, contributions and restricted interest increased \$17,700.
- Governmental disbursements increased 63.76%, or \$109,606, from fiscal 2009 to fiscal 2010. Public
 works and capital projects disbursements increased \$83,460 and \$14,160, respectively. The majority of
 these increases is due to the disbursements for engineering and design expense related to the storm
 water system.
- The City's total cash basis net assets increased 2.27%, or \$28,615 from June 30, 2009 to June 30, 2010. Of this amount, the net assets of the governmental activities increased \$256,412 and the net assets of the business type activities decreased by \$227,797.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental funds and proprietary funds were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the City's indebtedness. In addition, the Schedule of Receipts by Source and Disbursements by Function provides comparative detail of the City's receipts and disbursements.

Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks and the sanitary sewer system. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, and 2) the Special Revenue Funds, such as Road Use Tax, 3) the Debt Service Fund, and 4) the Capital Projects Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds includes a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains two Enterprise Funds to provide separate information for the Water and Sewer funds, considered to be major funds of the City.

The required financial statement for proprietary funds includes a statement of cash receipts, disbursements and changes in cash balances.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of financial position. The City's cash balances for governmental activities increased from a year ago, from \$532,732 to \$789,144. The analysis that follows focuses on the changes in cash balances for governmental activities.

Changes in Cash Basis Net Assets of Governmental Activities

| | Year ended June 30, | | | | | |
|---|---------------------|----------------|----|---------------------------|--|--|
| | | <u>2010</u> | (1 | <u>2009</u> Jnaudited) | | |
| Receipts: | | | , | onadanoa) | | |
| Program receipts: | | | | | | |
| Charges for service | \$ | 17,992 | \$ | 19,621 | | |
| Operating grants, contributions and restricted interest | | 79,464 | | 61,764 | | |
| General receipts: | | | | | | |
| Property tax | | 117,844 | | 112,786 | | |
| Other city tax | | 52,920 | | 57,919 | | |
| Unrestricted investment earnings | | 2,831 | | 4,567 | | |
| Other general receipts | | <u>1,679</u> | | 2,003 | | |
| Total receipts | | <u>272,730</u> | | <u>258,660</u> | | |
| Disbursements: | | | | | | |
| Public safety | | 18,210 | | 15,598 | | |
| Public works | | 140,098 | | 56,638 | | |
| Culture and recreation | | 16,840 | | 23,965 | | |
| General government | | 46,995 | | 33,511 | | |
| Debt service | | 45,211 | | 42,196 | | |
| Capital Projects | | <u> 14,160</u> | | - | | |
| Total disbursements | | <u>281,514</u> | | <u>171,908</u> | | |
| Change in cash basis net assets before transfers | | (8,784) | | 86,752 | | |
| Transfers, net | | <u>265,196</u> | | (40,822) | | |
| Change in cash basis net assets | | 256,412 | | 45,930 | | |
| Cash basis net assets beginning of year | | <u>532,732</u> | | <u>486,802</u> | | |
| Cash basis net assets end of year | \$ | <u>789,144</u> | \$ | 532,732 | | |

The City's total receipts for governmental activities increased by 5.44%, or \$14,070. The total cost of all programs and services increased by \$109,606, or 63.76%, with no new programs added this year. The increase in receipts was primarily the result of an increase in Road Use tax.

The cost of all governmental activities this year was \$281,514 compared to \$171,908 last year. However, as shown in the Statement of Activities and Net Assets on pages 9 and 10, the amount taxpayers ultimately financed for these activities was only \$184,058 because some of the cost was paid by those directly benefited from the programs \$17,992 or by other governments and organizations that subsidized certain programs with grants, contributions and restricted interest \$79,464. Overall, the City's governmental activities receipts, including intergovernmental aid and fees for service, increased in fiscal year 2010 from \$81,385 to \$97,456, principally due to receipts related to the upcoming construction of a new storm water system. The City paid for the remaining "public benefit" portion of governmental activities with \$170,764 in tax (some of which could only be used for certain programs) and with other receipts, such as unrestricted interest and general entitlements.

Changes in Cash Basis Net Assets of Business-Type Activities

| | | Year ended June 30, | | | | | |
|--|----|---------------------|------------|----------------|--|--|--|
| Descriptor | | <u>2010</u> | | 2009 | | | |
| Receipts: | | | | (Unaudited) | | | |
| Program receipts: Charges for service: | | | | | | | |
| Water | \$ | 81,826 | \$ | 79,882 | | | |
| Sewer | Ψ | 72,840 | Ψ | 71,718 | | | |
| General receipts: | | , 2,0 10 | | 1 1,7 10 | | | |
| Unrestricted investment earnings | | 839 | | 1,230 | | | |
| Total receipts | | 155,505 | | 152,830 | | | |
| Disbursements: | | | | | | | |
| Water | | 75,285 | | 57,331 | | | |
| Sewer | | 42,821 | | 37,898 | | | |
| Total disbursements | | 118,106 | | 95,229 | | | |
| Change in cash basis net assets before transfers | | 37,399 | | 57,601 | | | |
| Transfers, net | | (265,196) | | 40,822 | | | |
| Change in cash balance net assets | | (227,797) | | 98,423 | | | |
| Cash basis net assets at the beginning of year | | 730,765 | | 632,342 | | | |
| Onch having and accepts at the and of seem | ф | 500.000 | r h | 700 705 | | | |
| Cash basis net assets at the end of year | \$ | <u>502,968</u> | \$ | <u>730,765</u> | | | |

Total business type activities receipts for the fiscal year were \$155,505 compared to \$152,830 in the prior year. Total disbursements for the fiscal year increased by 24.02%, or \$22,877, primarily due to increases in water fund expenditures.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Fremont, lowa completed the year, its governmental funds reported a combined fund balance of \$789,144, an increase of \$256,412 from last year's total of \$532,732. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance increased \$3,988 from the prior year to \$271,966. The increase was
 primarily due to a full year of receipts from the Community Center. Other factors contributing to the
 increase was prior year street lighting project costs and road maintenance costs that were not repeated
 during the current fiscal year.
- The Road Use Tax Fund cash balance decreased by \$47,576 to \$217,178 during the current fiscal year.
 This decrease resulted from increases in expenditures in the current year.
- The City created a Capital Projects Fund for the purpose of constructing a Storm Water System. The fund has a \$300,000 balance which consists of a certificate of deposit that will be used as collateral for a line of credit for construction.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Water Fund cash balance decreased by \$119,638 to \$248,373, due primarily to a transfer out used for the purchase of a certificate of deposit to secure a line of credit for construction related to the storm water system.
- The Sewer Fund cash balance decreased by \$108,159 to \$254,595. This decrease is due primarily to a
 transfer out used for the purchase of a certificate of deposit to secure a line of credit for construction
 related to the storm water system.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget twice. The amendments were approved on May 3, 2010 and June 23, 2010 and resulted in an increase in public works disbursements and an increase in capital projects disbursements. The City had sufficient cash balances to absorb these additional costs.

DEBT ADMINISTRATION

At June 30, 2010, the City had \$266,000 in general obligation bonds, compared to \$302,000 last year, as shown below.

Outstanding Debt at Year End

June 30,

<u> 2010</u>

2009

General Obligation Bonds

\$ 266,000

302,000

Debt decreased as a result of principal retirement.

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt is significantly below it's constitutional debt limit of \$604,700.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City of Fremont, lowa's elected and appointed officials and citizens considered many factors when setting the fiscal year 2011 budget, tax rates, and fees that will be charged for various City activities. One of those factors is the economy. Unemployment in the County now stands at 6.8%, versus 7.1% a year ago. This compares with the State's unemployment rate of 6.7% and the national rate of 9.5%.

Inflation in the State is slightly higher than the national Consumer Price Index increase. The State's CPI increase was 2.603% for fiscal year 2010 compared with the national rate of 2.272%.

These indicators were taken into account when adopting the budget for fiscal year 2011. Amounts available for appropriation in the operating budget are \$1,142,393, an increase of 168.78% from the final 2010 budget. Budgeted disbursements are expected to increase by \$396,155 or 50.09% from prior year. The City has added no major new programs or initiatives to the 2011 budget.

If these estimates are realized, the City's budgeted cash balance is expected to decrease by \$44,539 by the close of fiscal year 2011.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City Clerk, P. O. Box 301, Fremont, lowa.

BASIC FINANCIAL STATEMENTS

STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

| | | | | Program Receipts | | | | |
|--------------------------------|----------|---------------------|----------|------------------|----|---|--|--|
| Functions/Programs | _ | | | Charges | C | perating Grants, Contributions and Restricted | | |
| O | <u>D</u> | <u>isbursements</u> | <u>1</u> | or Service | | <u>Interest</u> | | |
| Governmental activities: | • | 14- | _ | | | • | | |
| Public safety | \$ | 18,210 | \$ | 70 | \$ | - | | |
| Public works | | 140,098 | | - | | 65,304 | | |
| Culture and recreation | | 16,840 | | 11,031 | | - | | |
| General government | | 46,995 | | 6,891 | | - | | |
| Debt service | | 45,211 | | , - | | ↔ | | |
| Capital projects | | 14,160 | _ | | | 14,160 | | |
| Total governmental activities | | 281,514 | _ | 17,992 | | 79,464 | | |
| Business type activities: | | | | | | | | |
| Water | | 75,285 | | 81,826 | | ₩ | | |
| Sewer | | 42,821 | _ | 72,840 | | _ | | |
| Total business type activities | | 118,106 | | 154,666 | | | | |
| Total | \$ | 399,620 | \$ | 172,658 | \$ | 79,464 | | |

General receipts and transfers:

Property tax levied for:

General purposes

Debt service

Other City tax

Unrestricted interest on investments

Proceeds from sale of equipment

Miscellaneous

Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

Cash Basis Net Assets

Restricted:

Expendable:

Debt service

Unrestricted

Total cash basis net assets

Net (Disbursements) Receipts and Changes in Cash Basis Net Assets

| | Governmental <u>Activities</u> | | Business Type Activities | | <u>Total</u> |
|----|---|----|-----------------------------|----|---|
| \$ | (18,140) (74,794) (5,809) (40,104) (45,211) | \$ | - - - - | \$ | (18,140) (74,794) (5,809) (40,104) (45,211) |
| | (184,058) | | - | | (184,058) |
| | | | | | |
| | 54 1 | | 6,541 | | 6,541 |
| | | | 30,019 | | 30,019 |
| | - | | 36,560 | | 36,560 |
| | (184,058) | | 36,560 | | _(147,498) |
| | | | | | |
| | 97,005 | | - | | 97,005 |
| | 20,839 | | - | | 20,839 |
| | 52,920 | | - | | 52,920 |
| | 2,831 | | 839 | | 3,670 |
| | 800 | | - | | 800 |
| | 879 | | . | | 879 |
| | 265,196 | | (265,196) | | |
| | 440,470 | | (264,357) | | 176,113 |
| | 256,412 | | (227,797) | | 28,615 |
| | 532,732 | | 730,765 | | 1,263,497 |
| \$ | 789,144 | \$ | 502,968 | \$ | 1,292,112 |
| | | | | | |
| \$ | _ | \$ | 133,608 | \$ | 133,608 |
| Ψ | 789,144 | Ψ | 369,360 | φ | 1,158,504 |
| | 700,177 | | | | 1,100,004 |
| \$ | 789,144 | \$ | 502,968 | \$ | 1,292,112 |

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

| | | | Special Revenue | | | _ | | | Capital Projects | al Projects | | |
|--|----|--------------------------------|-----------------|------------------------|----|---------------------|----|------------------|------------------|------------------------------|----|------------------------------------|
| RECEIPTS: | | General | | Road <u>Use Tax</u> | | Local Option Tax | | Debt Service | | Storm Water <u>System</u> | | <u>Total</u> |
| Property tax Other City tax Licenses and permits | \$ | 97,005 657 1,1 70 | \$ | - | \$ | 52,263 | \$ | 20,839 - - | \$ | - - - | \$ | 117,844 52,920 1,170 |
| Use of money and property Intergovernmental Charges for service Miscellaneous | | 7,710 - 11,943 | | 65,304 - | | - - | | - | | 14,160 | | 7,710 79,464 11,943 1,679 |
| Total receipts | | 120,164 | | 65,304 | | 52,263 | | 20,839 | | 14,160 | | 272,730 |
| DISBURSEMENTS: Operating: | | | | | | | | | | | | |
| Public safety Public works Culture and recreation | | 18,210 27,218 16,840 | | 112,880 | | - | | - | | - | | 18,210 140,098 16,840 |
| General government Debt service Capital Projects | | 41,769 | | | | 5,226 - | | 45,211 | | - - 14,160 | | 46,995 45,211 14,180 |
| Total disbursements | | 104,037 | | 112,880 | | 5,226 | | 45,211 | | 14,160 | | 281,514 |
| Excess (deficiency) of receipts over (under) disbursements | | 16,127 | | (47,576) | | 47,037 | | (24,372) | | | | (8,784) |
| Other financing sources (uses): Operating transfers in Operating transfers out | | (12,139) | | . | | - (47,037) | | 24,372 | | 300,000 | | 324,372 (59,176) |
| Total other financing sources (uses) | | (12,139) | | | | (47,037) | | 24,372 | | 300,000 | | 265,196 |
| Net change in cash balances | | 3,988 | | (47,576) | | - | | - | | 300,000 | | 256,412 |
| CASH BALANCES - Beginning of year | | 267,978 | | 264,754 | | | | | | | | 532,732 |
| CASH BALANCES - End of year | \$ | 271,966 | \$ | 217,178 | \$ | <u> </u> | \$ | | \$ | 300,000 | \$ | 789,144 |
| Cash Basis Fund Balances Reserved for: Capital/Construction | \$ | _ | \$ | _ | \$ | - | \$ | - | \$ | 300,000 | \$ | 300,000 |
| Unreserved: General fund Special revenue funds | • | 271,966 | ٠ | - 217,178 | , | • - | | - | · | ., | | 271,966 217,178 |
| Total cash basis fund balances | \$ | 271,966 | \$ | 217,178 | \$ | 7 | \$ | | \$ | 300,000 | \$ | 789,144 |

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

| | Enterprise | | | | | |
|--------------------------------------|------------|----------------|----|--------------|----|-----------|
| | | <u>Water</u> | | <u>Sewer</u> | | Total |
| Operating receipts: | | | | | | |
| Charges for service | \$ | 81,826 | \$ | 72,840 | \$ | 154,666 |
| Operating disbursements: | | | | | | |
| Business type activities | | 75,285 | | 42,821 | | 118,106 |
| Excess of operating receipts | | | | | | |
| over operating disbursements | | 6,541 | | 30,019 | | 36,560 |
| Non-operating receipts: | | | | | | |
| Interest on investments | | 303 | | 536 | | 839 |
| Excess of receipts over | | | | | | |
| disbursements | | 6,844 | | 30,555 | | 37,399 |
| Other financing sources (uses): | | | | | | |
| Transfers in | | 23,518 | | 35,658 | | 59,176 |
| Transfers out | | (150,000) | | (174,372) | | (324,372) |
| Total other financing sources (uses) | | (126,482) | | (138,714) | | (265,196) |
| Net change in cash balances | | (119,638) | | (108,159) | | (227,797) |
| CASH BALANCES - Beginning of year | | <u>368,011</u> | | 362,754 | | 730,765 |
| | | 000,011 | | 002,704 | | 730,703 |
| CASH BALANCES - End of year | \$ | 248,373 | \$ | 254,595 | \$ | 502,968 |
| Cash Basis Fund Balances | | | | | | |
| Reserved for: | | | | | | |
| Debt service | \$ | - | \$ | 133,608 | \$ | 133,608 |
| Unreserved | | 248,373 | | 120,987 | | 369,360 |
| Total cash basis fund balances | \$ | 248,373 | \$ | 254,595 | \$ | 502,968 |

NOTES TO FINANCIAL STATEMENTS

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Fremont, Iowa is a political subdivision of the State of Iowa located in Mahaska County. It was first incorporated in 1883 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council members elected on a nonpartisan basis. The City provides numerous services to citizens including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides water and sewer utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Fremont, Iowa has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. The City has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following commissions: County Emergency Management Commission, Mahaska County Landfill Commission and Area XV Regional Planning Commission.

B. Basis of Presentation

<u>Government-wide Financial Statement</u> – The Statement of Activities and Net Assets reports information on all nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in the following categories/components:

Expendable Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

NOTES TO FINANCIAL STATEMENTS

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation (Continued)

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

<u>The General Fund</u> is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue Funds:

The Road Use Tax Fund is used to account for road construction and maintenance.

The Local Option Fund accounts for the 1% local option sales tax.

<u>The Debt Service Fund</u> is utilized to account for the payment of interest and principal on the City's general long-term debt.

Capital Projects:

The Storm Water System fund will be used for the construction of a new Storm Water System.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

<u>The Sewer Fund</u> accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

C. Measurement Focus and Basis of Accounting

The City of Fremont, lowa maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable, and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. <u>Budgets and Budgetary Accounting</u>

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

NOTES TO FINANCIAL STATEMENTS

NOTE 2: CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federal insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2010 the City had the following investments:

| | Carrying Amount | Fair <u>Value</u> | | | |
|------------------------|--------------------|----------------------|--|--|--|
| Savings | \$ 62,985 | \$ 62,985 | | | |
| Time deposits | <u>421,016</u> | 421,016 | | | |
| Total City investments | \$ 484,001 | \$ 484,001 | | | |

Interest rate risk — The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

NOTE 3: BONDS PAYABLE

Annual debt service requirements to maturity for general obligation bonds are as follows:

| Year Ending June 30, | <u> </u> | <u>lr</u> | nterest | |
|-------------------------|----------|-----------|---------|--------------|
| 2011 | \$ | 36,000 | \$ | 10,427 |
| 2012 | | 36,000 | | 9,016 |
| 2013 | | 38,000 | | 7,605 |
| 2014 | | 38,000 | | 6,115 |
| 2015 | | 39,000 | | 4.626 |
| 2016 | | 39,000 | | 3,097 |
| 2017 | | 40,000 | | <u>1,568</u> |
| | \$ | 266.000 | \$ | 42.454 |

The Code of lowa requires that principal and interest on general obligation bonds be paid from the Debt Service Fund.

NOTE 4: PENSION AND RETIREMENT BENEFITS

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

NOTES TO FINANCIAL STATEMENTS

NOTE 4: PENSION AND RETIREMENT BENEFITS (Continued)

Most regular plan members are required to contribute 4.30% of their annual covered salary and the City is required to contribute 6.65% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2010, 2009 and 2008 were \$4,743, \$4,112 and \$3,852, respectively, equal to the required contributions for each year.

NOTE 5: RISK MANAGEMENT

The City is a member in the lowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 634 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 200 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The City's annual contributions to the Pool for the year ended June 30, 2010 were \$7,733.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim and \$10,000,000 in aggregate per year. For members requiring specific coverage from \$3,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured by the Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. As of June 30, 2010 settled claims have not exceeded the risk pool or reinsurance company coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its capital contributions. However, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

NOTES TO FINANCIAL STATEMENTS

NOTE 5: RISK MANAGEMENT (Continued)

The City also carries commercial insurance purchased from other insurers for coverage associated with the various risks of loss related to torts, theft, damage to and destruction of assets, errors and omissions, injuries to employees, and natural disasters. The City assumes liability for any deductibles, and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 6: COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation termination payments payable to employees at June 30, 2010, is \$4,087. This liability has been computed based on rates of pay in effect at June 30, 2010.

NOTE 7: INTERFUND TRANSFERS

The detail for interfund transfers for the year ended June 30, 2010 is as follows:

| Transfer to | Transfer from | <u>Amount</u> |
|-----------------------|--|--|
| Proprietary: Water | Special Revenue: Local Option Tax | \$ 23,518 |
| Proprietary: Sewer | Special Revenue: Local Option Tax General Fund | 23,518 <u>12,140</u> <u>35,658</u> |
| Debt Service | Proprietary: Sewer | 24,372 |
| Capital Projects | Proprietary: Water Sewer | 150,000 150,000 300,000 |
| | Total | \$ <u>383,548</u> |

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

NOTE 8: SUBSEQUENT EVENTS

Subsequent events have been evaluated through March 22, 2011, the date the financial statements were available to be issued.



BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS - REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2010

| | G | overnmental Funds <u>Actual</u> | Proprietary Funds <u>Actual</u> | | <u>Total</u> |
|---|----|---------------------------------------|---------------------------------------|----|-------------------|
| RECEIPTS: | | | | | |
| Property tax | \$ | 117,844 | \$ _ | \$ | 117,844 |
| Other City tax | • | 52,920 | _ | | 52,920 |
| License and permits | | 1,170 | _ | | 1,170 |
| Use of money and property | | 7,710 | 839 | | 8,549 |
| Intergovernmental | | 79,464 | _ | | 79,464 |
| Charges for service | | 11,943 | 154,666 | | 166,609 |
| Miscellaneous | | 1,679 | | _ | 1,679 |
| Total receipts | | 272,730 | 155,505 | _ | 428,235 |
| DISDLIDSEMENTS. | | | | | |
| DISBURSEMENTS: | | 18,210 | | | 10 010 |
| Public safety Public works | | 140,098 | - | | 18,210 140,098 |
| Culture and recreation | | 16,840 | _ | | 16,840 |
| | | 46,995 | - | | 46,995 |
| General government Debt service | | 45,211 | _ | | 46,995 45,211 |
| Capital Projects | | 14,160 | - | | 45,211 14,160 |
| Business type activities | | 14,100 | 118,106 | | 118,106 |
| • • | | | | | |
| Total disbursements | | 281,514 | 118,106 | | 399,620 |
| Excess (deficiency) of receipts | | | | | |
| over (under) disbursements | | (8,784) | 37,399 | | 28,615 |
| Other financing sources (uses), net | | 265,196 | (265,196) | | FR. |
| Excess (deficiency) of receipts and other financing sources | | | | | |
| over (under) disbursements and other financing uses | | 256,412 | (227,797) | | 28,615 |
| BALANCES - Beginning of year | | 532,732 | 730,765 | | 1,263,497 |
| BALANCES - End of year | \$ | 789,144 | \$ 502,968 | \$ | 1,292,112 |

| | <u>Budge</u> | Final to Total | | | |
|----|-----------------|-------------------|-------------------|----|-----------------|
| | <u>Original</u> | icu i | <u>Final</u> | | <u>Variance</u> |
| | | | | | - CONTROL |
| | | | | | |
| \$ | 114,477 | \$ | 114,477 | \$ | 3,367 |
| | 51,608 | | 51,608 | | 1,312 |
| | 350 | | 350 | | 820 |
| | 10,600 | | 10,600 | | (2,051) |
| | 61,000 | | 86,000 | | (6,536) |
| | 161,600 | | 161,600 | | 5,009 |
| | 400 | | 400 | | 1,279 |
| | 400,035 | | 425,035 | | 3,200 |
| | | | | | |
| | 23,755 | | 22 755 | | EEAE |
| | 138,650 | | 23,755 146,650 | | 5,545 |
| | 21,570 | | 21,570 | | 6,552 |
| | 59,243 | | 59,243 | | 4,730 12,248 |
| | 46,149 | | 46,149 | | 938 |
| | - | | 325,000 | | 310,840 |
| | 168,410 | | 168,410 | | 50,304 |
| | 457,777 | | | | |
| | 407,177 | | <u>790,777</u> | | 391,157 |
| | | | | | |
| | (57,742) | | (365,742) | | (394,357) |
| | | | | | |
| | - | | 80,782 | | 80,782 |
| | | | | | |
| | (57,742) | | (284,960) | | (313,575) |
| | | | , , , | | ` ' -/ |
| | 1,163,899 | | 1,163,899 | | (99,598) |
| \$ | 1,106,157 | \$ | 878,939 | \$ | (413,173) |
| Ψ | .,,,,,,,, | Ψ | 0.0,000 | Ψ | (110,110) |

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING

JUNE 30, 2010

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, two budget amendments increased budgeted disbursements by \$333,000. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2010, disbursements did not exceed the amounts budgeted.

OTHER SUPPLEMENTARY INFORMATION

SCHEDULE OF INDEBTEDNESS YEAR ENDED JUNE 30, 2010

| <u>Obligation</u> | Date of <u>Issue</u> | Interest <u>Rates</u> | | Amount Originally <u>Issued</u> |
|---------------------------|-------------------------|--------------------------|----|---------------------------------------|
| General Obligation Bonds: | | | | |
| Sewer project | January 4, 1999 | 3.92% | \$ | 205,000 |
| Sewer project | December 11, 1997 | 3.92% | - | 396,000 |
| Total | | | \$ | 601,000 |

SCHEDULE 1

| Balance Beginning <u>of Year</u> | ginning During | | F | Redeemed During <u>Year</u> | | Balance End <u>of Year</u> | | Interest <u>Paid</u> | | Interest <u>Due and Unpaid</u> | | |
|--|----------------|----|----|-----------------------------------|----|----------------------------------|----|-------------------------|----|-----------------------------------|--|--|
| \$ 102,000 | \$ | - | \$ | 11,000 | \$ | 91,000 | \$ | 3,060 | \$ | • | | |
| 200,000 | | | | 25,000 | | 175,000 | | 6,000 | | | | |
| \$ 302,000 | \$ | •• | \$ | _36,000 | \$ | 266,000 | \$ | 9,060 | \$ | _ | | |

BOND MATURITIES JUNE 30, 2010

General Obligation - Bonds

| Year | · · · · · · · · · · · · · · · · · · · | es 199 | 7 | Series 1999 | | | | |
|---------------------------|---------------------------------------|--------|---------------|--------------------------|----|------------------|----|------------------|
| Ending <u>June 30,</u> | Interest <u>Rates</u> | | <u>Amount</u> | Interest <u>Rates</u> | | <u>Amount</u> | | <u>Total</u> |
| 2011 | 3,92 % | \$ | 25,000 | 3.92 % | ው | 11.000 | ø | |
| 2012 | 3.92 | φ | 25,000 | 3.92 | \$ | 11,000 11,000 | \$ | 36,000 36,000 |
| 2013 | 3.92 | | 25,000 | 3.92 | | 13,000 | | 38,000 |
| 2014 | 3.92 | | 25,000 | 3.92 | | 13,000 | | 38,000 |
| 2015 | 3.92 | | 25,000 | 3.92 | | 14,000 | | 39,000 |
| 2016 | 3.92 | | 25,000 | 3.92 | | 14,000 | | 39,000 |
| 2017 | 3.92 | | 25,000 | 3.92 | | 15,000 | | 40,000 |
| | | | | | | | | |
| Total | | \$ | 175,000 | | \$ | 91,000 | \$ | 266,000 |

SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION - ALL GOVERNMENTAL FUNDS

FOR THE LAST TWO YEARS

| | <u>2010</u> | | 2009* |
|---------------------------|---------------|------|---------|
| RECEIPTS: | | | |
| Property tax | \$ 117,844 | \$ | 112,786 |
| Other City tax | 52,920 | | 57,919 |
| Licenses and permits | 1,170 | | 2,210 |
| Use of money and property | 7,710 | | 9,447 |
| Intergovernmental | 79,464 | | 61,764 |
| Charges for service | 11,943 | | 12,531 |
| Miscellaneous | 1,6 <u>79</u> | | 2,003 |
| Total | \$ 272,730 | \$. | 258,660 |
| DISBURSEMENTS: | | | |
| Operating: | | | |
| Public safety | \$ 18,210 | \$ | 15,598 |
| Public works | 140,098 | | 56,638 |
| Culture and recreation | 16,840 | | 23,965 |
| General government | 46,995 | | 33,511 |
| Debt service | 45,211 | | 42,196 |
| Capital Projects | 14,160 | | ~ |
| Total | \$ 281,514 | \$ | 171,908 |



Kenneth E. Crosser, CPA April D. Hammack, CPA Michael J. Podliska, CPA

David W. Goodman, CPA (Former Principal) Robert E. Wells, CPA (Retired)

C. Kenneth Anderson, CPA (1952-1977) Joseph C. Larkin, CPA (1960-1990)

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, business type activities, and each major fund of the City of Fremont, lowa, as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements listed in the table of contents and have issued our report thereon dated March 22, 2011. Our report expressed a qualified opinion on the financial statements which were prepared in conformity with an other comprehensive basis of accounting since we were unable to satisfy ourselves as to the distribution by fund of the total fund balance at July 1, 2009. Except as noted in the Independent Auditor's Report, we conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Fremont, lowa's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Fremont's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Fremont, lowa's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Fremont, lowa's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in Part II of the accompanying Schedule of Findings as item II-A-10 to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Fremont, Iowa's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part III of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Fremont, lowa's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City of Fremont, lowa's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Fremont, Iowa and other parties to whom the City of Fremont, Iowa may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Fremont, lowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

anderson, Larkin & Co. P.C.

Quelessen Garkin & Co. P.C.

Ottumwa, Iowa March 22, 2011

SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2010

Part I: Summary of the Independent Auditor's Results

- a. A qualified opinion was issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other then U.S. generally accepted accounting principles.
- A material weakness in internal control over financial reporting was disclosed by the audit of the financial statements.
- c. The audit did not disclose any noncompliance which is material to the financial statements.

Part II: Findings Related to the Financial Statements

REPORTABLE CONDITIONS:

II-A-10 <u>Segregation of Duties</u> - One Important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The cash receipts listing, bank deposits and the posting of the cash receipts to the cash receipts journal are all done by the same person.

<u>Recommendation</u> - We realize that with a limited number of office employees, segregation of duties is difficult. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances.

Response - We will consider this.

Conclusion - Response accepted.

INSTANCES OF NONCOMPLIANCE:

No matters were noted.

Part III: Other Findings Related to Required Statutory Reporting

- III-A-10 <u>Certified Budget</u> Disbursements during the year ended June 30, 2010 did not exceed the amounts budgeted.
- III-B-10 Questionable Disbursements No disbursements were noted that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- III-C-10 <u>Travel Expense</u> No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- III-D-10 <u>Business Transactions</u> No business transactions between the City and City officials or employees were noted.
- III-E-10 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- III-F-10 Council Minutes No transactions were found that we believe should have been approved in the Council minutes but were not.
- III-G-10 <u>Deposits and Investments</u> We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.